## "Competition in A&E service — Lessons learnt from other European Countries"

## Speaker:

Kenneth Kronohage is Business Development Manager, International EMS, Falck Denmark

Master in Medical Science, Graduate Diploma as Nurse Anesthetist, Registered Nurse, Paramedic and has 27 years' experience in EMS Founded the Scandinavian Ambulance Forum on the Internet in 1997





## Falck has a long and proud history within emergency rescue services

1906 1890 1900 1910 1920 1930 1940 1950 1960 1970 1980 1990 2000 2013





## ... and the beginning



REDNINGSKORPSET · VAGTSTATION









## Falck's global reach



Today, with presence in 36 countries, Falck is a global business



## Falck's core services are all focused on the concept of dealing with anxiety....

## Falck core services

## Emergency (57%)



Fire services



**Ambulance** 

## Assistance (24%)



Revenue: £ 318 million

### Healthcare (9%)



Revenue: £ 114 million

## Training (10%)



Revenue: £ 131 million

- Public fire fighting
  - Full or partial outsourcing
  - Dispatch centres

Revenue: £ 849 million

- Industrial fire fighting
  - Full or partial outsourcing
  - Airports, petrochemical, power plants, nuclear, other industrial
- Consultancy and training

- Ambulance
  - First responder unit
  - "911/112"
  - Interfacility
  - HEMS
  - Dispatch centres
- Medical Clinics
- Elderly care

- Auto
- Roadside assistance
- Roadside repair services
- Home
- Storms, flooding and other damage
- Home alarms
- Asset registration services
- First-aid courses and fire extinguishers
- Personal
  - Patient transportation
  - Travel assistance

- Employee Assistance Programs (EAP)
  - Preventive crossdisciplinary, health checks and counselling
  - Physical healthcare
- Psychological crisis aid and counselling
- Absense management
- Jobservice
- Staffing
- Temporary healthcare professionals
- Manning service

- Sea survival
  - Training centres providing safety training services for sea survival
- Fire fighting
  - Training in fire fighting techniques for initial response
- Other
  - Safety enclosures
  - Crisis management
  - Windmill safety

"Dealing with anxiety" (People and assets)

Grand total revenue: £ 1 412 million

Note: Figures relating to revenue are based on 2012 financials



## Ownership anchored with an experienced and long term focused investor group

Most of Falck's earnings are transferred to medical and biological research





Executive Management



**Folksam** 



Other Management and Employees

57.36%

20.00%

10.25 %

4.39 %

2.99 %

2.07 %

2.94 %



Falck has a strong private ownership structure that will secure the continued long term development and expansion of the company



## **Emergency - Core services**

## **Core services**

## **Fire Services**

- Public fire fighting
  - Full or partial outsourcing
  - Dispatch centres
- Industrial fire fighting
  - Full or partial outsourcing
  - Airports, petrochemical, power plants, nuclear, other industrial
- Consultancy and training

### **Ambulance**

- "911/112"
- Critical Transfers / Interfacility
- Patient Transportation
- HEMS
- Family Doctors
- Dispatch centres

## **Medical Clinics**

**Elderly care/Long Term Care** 











## **EMS Total**

- Emergency vehicles: 1,955
- Consult vehicles: 192
  - Ambulance staff FTE: >10,900
- Medical clinics: 54
- Fire services
  - Fire training centres: 8Fire fighters FTE: 1,296
  - Consultants FTE: 50



## The Economist – February 2<sup>nd</sup> – 8<sup>th</sup> 2013



## Sweden and rest of the Nordics Countries; all started with debt crisis in the 1990s

- The Nordics cleverly managed to have their debt crisis in the 1990s
- Today the Nordic model offer a blueprint of how to reform the public sector, making the state far more efficient and responsive
- As long as public services work, people do not mind who provides them
- Denmark and Norway allow private firms to run public hospitals
- Sweden has a universal system of school vouchers, with private for-profit schools competing with public schools
- A Swede pays tax more willingly than a Californian because he gets decent schools and free health care
- The Nordics have pushed far reaching reforms past unions and business lobbies.
- The proof is there. You can inject market mechanisms into the welfare state to sharpen its performance
- The main lesson to learn from the Nordics is not ideological but practical
- The world will be studying the Nordic model for years to come



<sup>\*</sup> Quotes from The Economist - February 2nd - 8th 2013

## Sweden and rest of the Nordics Countries; all started with debt crisis in the 1990s

## The Nordic countries are reinventing their model of capitalism, says Adrian Wooldridge

THIRTY YEARS AGO Margaret Thatcher turned Britain into the world's leading centre of "thinking the unthinkable". Today that distinction has passed to Sweden. The streets of Stockholm are awash with the blood of sacred cows. The think-tanks are brimful of new ideas. The erstwhile champion of the "third way" is now pursuing a far more interesting brand of politics.

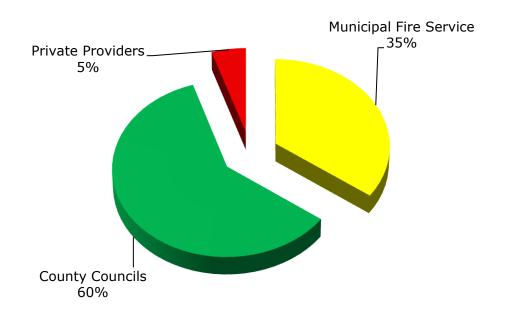
Sweden has reduced public spending as a proportion of GDP from 67% in 1993 to 49% today. It could soon have a smaller state than Britain. It has also cut the top marginal tax rate by 27 percentage points since 1983, to 57%, and scrapped a mare's nest of taxes on property, gifts, wealth and inheritance. This year it is cutting the corporate-tax rate from 26.3% to 22%.



<sup>\*</sup> Quotes from The Economist - February 2nd - 8th 2013

## Sweden – A flashback to the beginning of the 90's

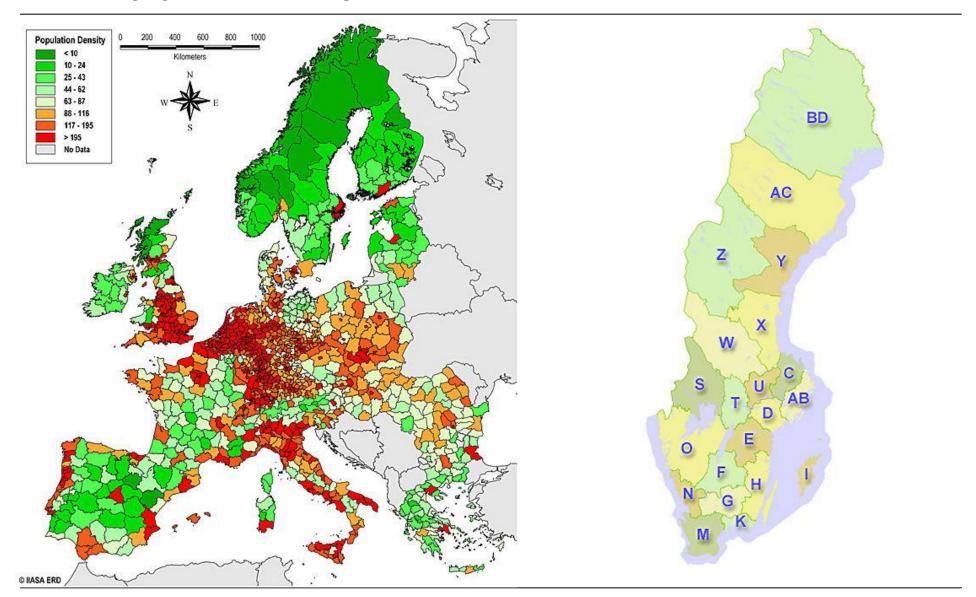
## **Provision of A&E Ambulance Service 1991**



- Private providers did peak management support in densely populated areas
- Mainly private taxi companies operated single units in low population density areas
- Municipality Fire Brigades provided the services in the top ten cities



## **Sweden – population density and counties**



## From "Confusion Economics" to a Market Economy: The Only Way for Sweden

April 6, 1992

## Minister Per Westerberg

n the seventeenth century Sweden was one of the superpowers of Europe; in the last two centuries it has been fortunate to stay out of wars and thus has been able to build an industrial and welfare nation among the most advanced in the world. But this nation is now under severe attack from financial and economic realities. The problems are not only the recession, but are more profound structural ones in the whole of the economy. Almost exactly twenty years ago, Sweden's standard of living was about 10 percent above the OECD average, but now we have fallen rapidly behind. Since the beginning of the 1970s Swedish wage-earners have had almost no increase in purchasing power,

the calendar year as a whole, the impact on public saving will be 27 billion Swedish kroner, which amounts to \$5 billion. This is, in effect, the largest cut in public sector costs by a Swedish government in modern times. The savings achieved are of the type that stimulate productivity and increase growth. The measures include an increase of personal risk but also a high cost protection in the welfare system. What is good for the individual should also be good for companies and society as a whole.

The recession, the free market in the EC, the structural changes in Sweden, and the breakdown of the socialist regimes in Central and Eastern Europe are major challenges that give opportunities to



## **Sweden 1992 – introduction of Market Economy**

"The government of which I am a member has now started the transition of Sweden from the era of 'confusion economics' to a market economy. We have a mandate from the Swedish people to fulfill our program from the election campaign and thus to change Sweden into a vigorous market economy. Surprisingly for some, we are going to use that mandate."

- · This structure, with a dominant and monopolized public sector, created a steadily increasing demand for higher taxes
- We [the Government] will create more favourable conditions for small and medium-sized growth companies
- We will deregulate and increase the potential for effective competition throughout especially the public monopolies
- We will launch one of the most extensive programs for the privatization of state-owned companies



<sup>\*</sup> Quotes from Per Westerberg, Minister Industry and Commerce, 6th of April 1992

## **Sweden 1992 – introduction of Market Economy**

"The privatization program is a long-term one and stretches over several electoral periods and business cycles. It varies from big public utilities and ordinary competitive companies to, for example, the state dog training school."

- The production of Health Care in Sweden will be opened up for competition
- It will be possible to start private enterprises to provide the public sector with production of health care
- We will make it possible to have small hospitals privatized
- There will still be a public insurance program; everyone will be in covered by the welfare system
- Our welfare system is very good, but we have to make it work in a much better way than it does today
- We hope that many of the people who have ideas within the public sector can use them to start new enterprises



<sup>\*</sup> Quotes from Per Westerberg, Minister Industry and Commerce, 6th of April 1992

## **Sweden 1993 – privatization starts**



 Ambulanserna i Lund, Eslöv, Hörby och Burlöv kanske blir privata i framtiden. Här är gänget som vågar ta ansvar för ambulanssjukvården, Leslie Raie, Kenneth Karlsson, Åsa Engblom, Ken-Foto: STIG-AKE JONSSON neth Fredriksson och Ulf Tabjerg.

## De vill ta över ambulanserna

Här är gänget som vill ta över ambulanserna i Lund, Eslöv, Hörby och Burlöv. Alla fem sysslar redan i dag med ambulanssjukvård eller liknande akutvård.

Förslaget har väckt ont blod bland de anställda, men gruppen hävdar att de kan göra en privat ambulanssjukvård som är både bättre och säkrare än dagens. Fler liv ska kunna räddas med bättre utrustning och utbildad personal.

Personal utan vidareutbildning kan inte räkna med att bli anställd av gruppen, om deras anbud antas av Malmöhus läns landsting. SIDAN 5

## • TRELLEBORG • LOMMA • SVEDALA

\*Äntligen

gränslöst!"

SYBSVENSMAN . Torsdagen den 5 november 1992

Äntligen får vi en gråns lös ambulans! Det har jag kämpat länge för.

Torsten Engvall, social-demokratisk ledamot av landstingsstyrelsen, är nöjd och glad. Avtalet med Malmö kommer att ge inte bara Burlövsborna utan också invånarna i Svedala sch Bara ökad service. Den imbulans som stationeras Arlöv kommer att kunna röra sig helt fritt i regionen dygnet runt, menar han.

Ambulansservicen i Burlöv är en hjärtefråga för Torsten Engvall. Det var han som under sin tid som unalråd lyckades öv ertala landstinget att place-ra en bil i Arlöv. Det var den första externa ambu lansen utanför Lund.

Sedan han förvissat sig om att Malmös anbud be-tydde fortsatt stationering av ambulans i Arlöv hade han ingenting emot att stödja förslaget från den borgerliga majoriteten landstingsstyrelsen att låta Malmö ta över Burlövsbornas ambulansservice sor ned det här utökas till att

tācka dygnets alla timmar Men sedan var det slut ska Falcks motsatte sig

- Det här är en bra lö övriga inblandade kom-muner, konstaterar Torsten Engvall. -CG

Ovisst för ambulansförarna

- Varför byta en kommunal entreprenor mot en annan? Ar det verkligen privatisering? Det frågar sig ambulansper-sonalen i Burlöv sedan det på tisdagen blev klart att Malmi

tar över ambulanstiänsten

Ovisst

För de sex ambulansmän som hittills haft Burlövs kommun som arbetsgivare är framtiden oviss. De är uppsagda till den 15 november. Vad som skall hända därefter, vet de inte. Villko-ren för Malmös övertagande är inte kända. Om de innefattar ett ansvar för personalen, framgår inte av den knapphändiga information som hittills getts. Först sedan avtalet mellan landsting-et och Malmö undertecknats hävs sekretessen och detaljerna i anbudet blir offentliga. Inte ens de politiker som hade att fatta beslut om entreprena-den har fått se några detaljera-de anbud. De har fått förlita sig

på tjänstemannayttranden.

Lång väntan

För personalen i Burlöv kan det bli en lång väntan. Ryk-tesspridningen är stor, många befarar det värsta. Med Malmö som entrepre-nör är vi rädda att vi spalkas. Vi hade hellre sett att Burlövs kommun fått entreprenaden. Då hade våra jobb varit säkrade, säger Kenneth Karlsson, ambulansförman i Burlöv. Han år ytterst skeptisk till Malmös motiv att utvidga sitt

nas Rolls-Royce, inte längre kommer att forsla sjuka Burlövsbor - Man har visserligen sagt att bli skall vara stationerad i söcken. då har landstinget köpt grisen i Kenneth Karlsson. Om han har et slationerad i söcken. rätt, får invånarna i Burlöv, et slatilningsplats i Arlöv. Kort sagt öby också i förstättningen. Lomma och Staffanstorp betalar landstinges Malim öf or en bil skall vara stationerad i säcken. Arlöv också i fortsättningen.

otiv att utvidga sitt. Men det är kanske en bil från Risken är stor att ambulansen service. revir och misstänker en dold ra-tionalisering.

Malmö? I så fall betyder det att i Arlöv huvudsakligen kommer – Malmö är den storc vinna-tionalisering.

— Malmö är den storc vinna-tionalisering.

— Malmö är den storc vinna-tionalisering.

Försämras

303

Kenneth Karlsson och hans arbetskamrat Björn Ohlsson befarar att deras bil, en Chevrolet Suburban, av 1990 års modelt, ambula

- Malmö är den store vinna-

tällningsplats i Arlöv. Kort sagt betalar landstinget Malmö för att avveckla en ambulans i re-

Private ambulance providers were looked upon as bad quality providers

No private provider had sufficient experience, financial strength and competence to operate large ambulance areas

Team of Doctor, Nurse and Paramedics gave a business proposal to run all ambulance service in a entire county

Commissioners were very impressed – newspapers, staff and unions were not

... but the outcome was completely unexpected





# Falck

· No one could imagine that The Danish company Falck should establish themselves in the Swedish Ambulance Service



## Sweden 1993 and onwards - privatization is spreading out

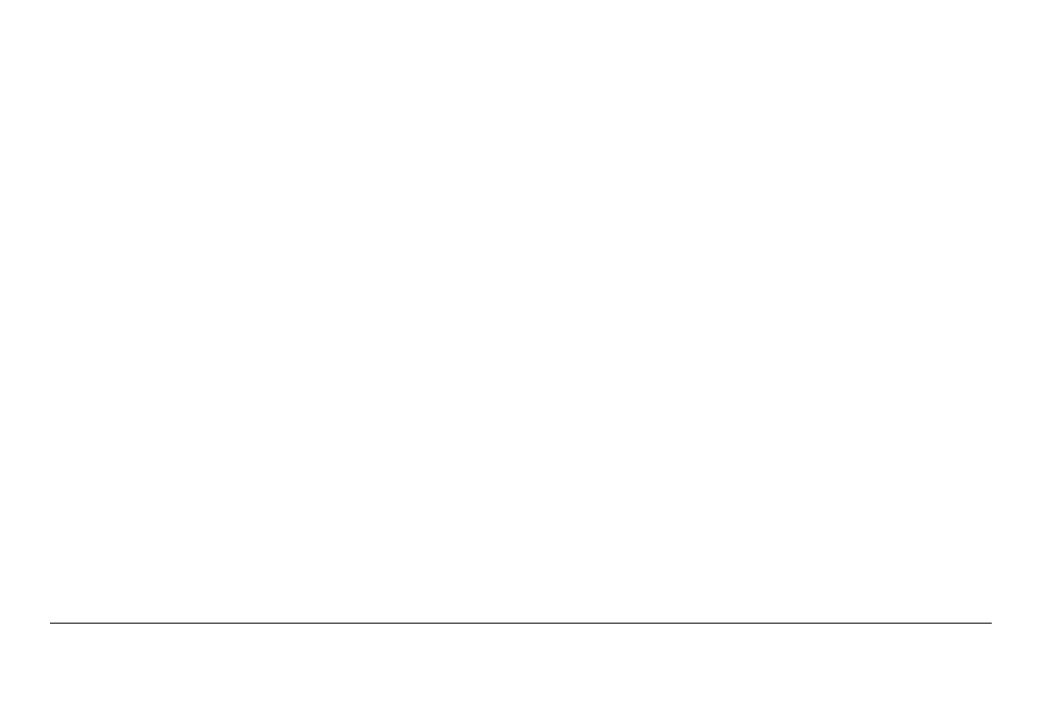
- ... and many mistakes were to come...
- Lack of transparency and competitive tendering
- Nepotism and the lowest bidder
- Litigation processes

Stockholm 1994 – terminated contract 6 months after it commenced due to staff change during Cat. A journey Stockholm 1995 – private provider in a serious labour dispute because staff acted under Freedom of Speech Scania 1999 – awarded municipality Fire Service contract without proper tendering

- Local commissioners were more concerned with buying what they already had than looking for new and innovative ways to provide services
- Some local commissioners were not interested at all in outsourcing to private providers and when they were forced to do it they only bought in manpower (minimal cost-efficiency)
- 1996 regulation for Quality Management Systems to be implemented more or less on voluntary basis
- In the end of 1990s, all Emergency Ambulance Service is publicly funded, but now 35% is privately provided

## Sweden 2000 and onwards - privatization is stabilizing

- ... both insourcing and outsourcing took place...
- Nepotism and the lowest bidder is still very common
- Litigation processes continues but no "big issues" anymore
- Contract duration is normally minimum 5 years
- In 2001 a "courageous" award took place when a one-vehicle company won 21-round-the-clock ambulance provision contract
- Commissioners are still buying what they already have, rather than look for new and innovative ways to provide services
- Some local commissioners who previously only bought in manpower now try to buy more complete service provision.
- Penalties for non-compliance of service parameters are introduced in most of the tenders after 2005
- Demand for Quality Certification like ISO 9001 appear in most of the tenders after 2005
- In the end of 2000s, all Emergency Ambulance Service is publicly funded but still 35% is privately provided



## **Summary – privatization**

Comparison of two Swedish counties indicate cost differences...

County	Provision	Population	Area km <sup>2</sup>	Density	Op hours	Op h/Inh	Responses	Total cost	Cost/Inh	Cost/Op h	Cost/Resp
С	Public	327 188	8 208	40	125 852	0,3846	39 456	£14 732 941	£45	£117	£373
Е	Private (1995)	423 169	10 605	40	161 810	0,3824	52 093	£12 453 534	£29	£77	£239
Cost difference in percent								-35%	-34%	-36%	

- Comparable population density
- Comparable demography
- Comparable operational hours in relation to inhabitants and area
- Comparable amount of responses in relation to inhabitants and area
- Comparable response time targets (C = 70% in 10 min, E = 75% in 10 min)
- Comparable competence levels for ambulance staff
- Cost difference of approx 35%



## **Summary – Competition in A&E service**

- The main talking point should not be whether the A&E Service should be public, private or a mixture of both...
- ...the fundamental question should always be how to ensure the best economic value for the taxpayers money
- Monopolies do not improve quality or tax payer value since they have a tendency to only grow fat.
- Monopoly mergers are only catalysts for even more obesity
- Competitive market conditions with providers selected through a professional tendering process is normally the best solution
- · The more that's tendered out the more cost-efficiency is achieved, but responsibility can never be tendered out
- · Competitive tendering can only work when the procurement procedure follows strict guidelines such as;

equality of opportunity transparency value for money sustainability

- Competition keeps everyone sharp but wholesale privatisation is not the answer
- Benchmarking quality, value and performance is the way to go



## **Summary – Competition in A&E and PTS**

Flag	Name	Population	Pop. density (per km²)	Public	NGO	Private
A	ustria	8,169,929	97.4	0%	100%	0%
	)enmark	5,564,219	129	15%	0%	85%
<b>+</b> F	inland	5,157,537	15.3	70%	0%	30%
F	rance	63,182,000	115.5	95%	0%	5%
<b>—</b> G	Germany	83,251,851	233.2	13%	53%	34%
	letherlands	16,318,199	393.0	65%	0%	35%
P	oland	38,625,478	123.5	60%	0%	40%
S	pain	45,061,274	89.3	90%	0%	10%
S	weden	9,090,113	19.7	65%	0%	35%
<b>≧</b> K ∪	Jnited Kingdom	61,100,835	244.2	95%	0%	5%

## Thank you for your attention!



## Falck

**ANY QUESTIONS?** 

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